

METROPOLITAN POLICE DEPARTMENT NASHVILLE, TENNESSEE

Roll Call Training: Policy Briefing

MNPD FORM 10

SUBJECT: MNPD Policies, Procedures & Training and the #8CantWait Principles	REVISED:	RESCINDS:
REFERENCE: MNPD Manual, RCT, and Training Materials	EFFECTIVE DATE: December 11, 2020	DISTRIBUTION: All Personnel

I. PURPOSE

The purpose of this roll call training document is to provide information to all employees regarding MNPD policies, procedures and training regarding the #8CantWait principles.

In accordance with the current requirements, supervisors shall ensure all employees under their command are aware of this document and acknowledging they have received notice of the information and accept responsibility to follow the directive(s) contained herein by electronically signing within Power DMS or the appropriate worksheet.

II. KEY POINTS TO COVER DURING ROLL CALL TRAINING

A brief comparison of MNPD policy to the #8cantwait principles includes:

1) Require De-escalation

A basic, underlying principle in the MNPD Manual is (emphasis added):

When the use of force is needed, if feasible, authorized employees will identify themselves and determine which options in the force continuum will best deescalate the situation in the most safe, reasonable, and prudent manner possible.

As recent as January 2019, training and policy update for all officers, included:

Officers should attempt to use non-confrontational verbal skills, empathy and/or active listening to stabilize a person in crisis or when confronted with a situation where control is required to effect an arrest or protect the public's safety. The suspect should be allowed to comply before force is used unless this causes unnecessary danger to the officer or others.

De-escalation may also incorporate the use of additional time, distance and resources as well as persuasion, command presence, repositioning, and warnings,

to reduce the intensity of a potentially violent situation to decrease the need for force. Application of these skills increases the potential for resolving the situation with minimal force or no force at all, which reduces the likelihood of injury to the public, increases officer safety and mitigates the immediacy of potential or ongoing threats.

A reduction in use-of-force incidents also reduces community complaints, promotes the perception of procedural justice and, most importantly, promotes resolution of events with the public's compliance. Proportionality and de-escalation are both critical pieces of the larger concepts of use of force and police legitimacy. Essential to this is the force continuum and proportionality of response.

De-escalation is and remains a fundamental element of MNPD training and policy.

2) Ban chokeholds and strangleholds as a means to subduing alleged perpetrators.

Chokeholds are essentially prohibited under Tennessee law, unless certain elements are included in the training. The MNPD does not train nor does it allow the use of choke holds or neck restraints.

Existing provisions of the MNPD Manual provide that neck restraint techniques are not an authorized restraining force technique:

MNPD Manual, 11.10.020(S) provides (emphasis added): Restraining Force: Force which is limited to holding and restraining persons, which shall include arm-lock and takedown holds, but shall not include neck restraints.

To further the goals of police legitimacy, the MNPD has simplified certain policies to ensure clarity and ensure that any ambiguity is eliminated in those policies. On June 11, 2020, the MNPD issued the following policy:

Definitions

Chokehold or Similar Neck Restraint: any pressure or constriction to the neck, throat or windpipe that may inhibit breathing.

Chokehold or Similar Neck Restraint Technique

A member of the MNPD shall not use a choke hold or other similar neck restraint technique on any suspect, arrestee, defendant, or other person.

Subsequently on June 24, the Community Oversight Board recommended that, although MNPD does not teach nor authorize any neck restraint technique, that MNPD should include vascular restraint techniques and carotid restraints to the definition. That recommendation is accepted. Therefore, in the interest of absolute clarity on the issue of neck restraint technique prohibitions, the following changes are made. LINK

Purpose

It is the purpose of this policy to clarify and expand upon the prohibition on neck restraint techniques by MNPD employees

Policy & Definitions

Neck Restraint: any pressure or constriction to the neck, throat or windpipe, arteries or vascular system that may impair breathing or impair circulation; including but not limited to chokeholds, strangleholds, carotid restraints, or lateral vascular restraint.

Neck Restraint Technique

A member of the MNPD shall not use a neck restraint technique on any suspect, arrestee, defendant, or other person.

3) Promote a "Duty to Intervene" for any officer witnessing what they believe to be an unjustified use of force.

<u>Multiple</u> provisions of existing department policy mandate that employees report and intercede in situations where they become aware of other employees engaged in unlawful acts, or those that otherwise violate department policy, they include:

The Discipline and Corrective Action policy explains that "[a]ny department employee who observes or becomes aware of any act of misconduct by another member of the government shall immediately report the incident to their immediate supervisor or the most appropriate Metropolitan Nashville Police Department (MNPD) supervisor. Failure to report such activity is considered misconduct and subject to administrative investigation and sanctions." These sanctions include charging up to and including the category of the underlying offense not reported. This provision requires immediate action on the part of an employee when they observe misconduct to ensure it doesn't continue.

The requirement that fellow employees report misconduct by other employees is so important that this provision appears again in the Deportment and Personal Appearance policy. The "Failure to Report Misconduct" provision reiterates the language cited above from the Discipline and Corrective Action policy and states, again, that failing to report the misconduct of another employee is actionable up to the category of the misconduct not reported.

Officers are also required by the Deportment and Personal Appearance policy to "be familiar with and enforce all laws, ordinances, and statues in force within the jurisdiction of the department." Further, "[t]hey shall also endeavor to prevent their violation". Therefore, any officer who observes any criminal misconduct by a citizen or employee must act to prevent the violation. Clearly, this includes cases where the criminal misconduct is directed at a civilian.

Regarding the misuse of force by employees, department policy (D.M. 11.10) plainly states that "intentional misuse of the authority granted under this policy is grounds for

disciplinary action up to and including those outlined in Category A of established policy for Discipline and Corrective Action". Category A offenses are punishable up to dismissal.

MNPD policy therefore mandates that employees act proactively to intercede and prevent violations of the law and policy. The failure to do so can result in the termination of the officer's employment.

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Policy

Definitions

Intervene: To come between, whether verbally or physically, so as to prevent or alter a result or course of events.

Duty to Intervene

- 1. All members must recognize and act upon the Duty to Intervene in order to prevent or stop any member from conducting any act that violates law or policy (including, but not limited to excessive or unlawful force, unlawful behavior, abuses of authority or major violations of department policy or procedure).
- 2. Such interventions shall be reported to an appropriate supervisor without delay. Successful intervention does not negate a duty to report.
- Consistent with established policy and training, if medical attention is required by any individual, ensure that medical attention has been provided and/or summoned.
- 4. Failure to intervene or report may subject a member to disciplinary action. (Category varies by severity of violation)

Types of Intervention

Employees should examine the circumstances surrounding the incident to determine the appropriate form of intervention. Intervention may be verbal or physical, depending on the circumstances.

Preventative: Take a preventive approach, whenever possible, if observing behavior that suggests that another member is about to conduct or engage in inappropriate behavior.

Active: Take an active approach to intervene; in order to stop any behavior or misconduct that violates policy or law, when such conduct is being committed by another member.

Supervisor Role

Consistent with applicable policy, when an intervention occurs, the supervisor shall initiate an appropriate inquiry or investigation, consistent with applicable policy.

4) Ban shooting at moving vehicles.

The MNPD Manual provides:

Employees **shall not** discharge their firearm at or from a moving vehicle unless absolutely necessary to protect the life of the employee or others.

Similarly, the Manual requires:

Employees shall not knowingly place themselves in a position where they would be in jeopardy of being struck by a suspect vehicle or knowingly stand and/or step into the path of a vehicle, creating circumstances where the use of deadly force may be necessary.

This remains consistent with national best practices which include the recognition that vehicles can and are, on occasion, used as weapons. Specifically, MNPD policy is consistent with the PERF "30 GUIDING PRINCIPLES ON USE OF FORCE", revised June 2020.

5) Require comprehensive reporting of ALL uses of force.

The MNPD Manual mandates and creates a comprehensive process for reporting force, or threatened force, force investigation, and numerous levels of review:

Personnel shall report all use of force incidents.

6) Exhaust all other means before shooting.

As noted above, MNPD policy emphasizes the use of de-escalation techniques and trains officers to utilize measures available in order to peacefully resolve situations, when possible. The discharging of a firearm is considered deadly force, and in order to utilize deadly force, officers must have a reasonable belief the action is immediately necessary to prevent imminent death or serious bodily injury of a human being, including the employee. The element of necessity requires the officer to have no other reasonable means available before resorting to the use of deadly force.

7) Require warning before shooting

Consistent with state and federal law, MNPD policy requires:

Where feasible, the employee has identified himself/herself as a police employee and given warning such as, "STOP--POLICE--I'LL SHOOT," that deadly force is about to be used unless flight ceases;

8) Require use of force continuum

The MNPD Policy Manual mandates and creates a comprehensive force continuum process by requiring officers to implement the continuum in the decision making process regarding force use (emphasis added):

When the use of force is needed, if feasible, authorized employees will identify themselves and determine which options in the force continuum will best deescalate the situation in the most safe, reasonable, and prudent manner possible.

The force-continuum is defined as:

Broad categories of force, in identifiable escalating/de-escalating stages of intensity, in response to a subject's action. They are commonly identified as official presence, verbal direction, soft empty-hand control, hand-held chemical spray/conducted energy device, hard empty-hand control, batons, and firearms. A subject's action may be defined in broad categories including full compliance to commands, verbal uncooperativeness, passive resistance, active resistance, active aggression, and aggravated active aggression (deadly force).

The MNPD Manual also provides for a process to ensure that the MNPD "shall conduct such review as may be necessary to ensure that provisions remain relevant and any necessary revisions are made". The MNPD remains committed to an ongoing use of force policy, training, and reporting review processes.